# FEDERAL ACQUISITION CIRCULAR

July 5, 2006 Number 2005-11

Federal Acquisition Circular (FAC) 2005-11 is issued under the authority of the Secretary of Defense, the Administrator of General Services, and the Administrator for the National Aeronautics and Space Administration.

Unless otherwise specified, all Federal Acquisition Regulation (FAR) and other directive material contained in FAC 2005-11 is effective July 5, 2006.

### FAC 2005-11 LIST of SUBJECTS

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#### FAC 2005-11 SUMMARY of ITEMS

Federal Acquisition Circular (FAC) 2005-11 amends the Federal Acquisition Regulation (FAR) as specified below:

# Item I—Earned Value Management System (EVMS) (FAR Case 2004-019)

This final rule amends the Federal Acquisition Regulation to implement Earned Value Management System (EVMS) policy in accordance with OMB Circular A-11, Part 7 and the supplement to Part 7, the Capital Planning Guide. The FAR will require the use of an EVM System that complies with the guidelines of ANSI/EIA Standard - 748, in major acquisitions for development, and in other acquisitions in accordance with agency procedures. An agency shall conduct an Integrated Baseline Review (IBR) when EVMS is required. Offerors shall not be eliminated from consideration for contract award because they do not have an EVMS that is compliant with the ANSI/EIA standards, provided they submit an EVMS implementation plan with their proposal.

Replacement pages: General Structure v and vi; 2.1-5 thru 2.1-8.2; 7.1-3 thru 7.1-6; TOC, pp. 34-1 and 34-2; 34.1-1 thru 34.1-4; (34.2-1 and 34.2-2 added); TOC, pp. 52-5 thru 52-8; 52.2-239 and 52.2-240; (52.2-240.1 and 52.2-240.2 added); and Matrix pp. 52.3-21 thru 52.3-26.

#### Item II—Emergency Acquisitions (FAR Case 2005-038)

This interim rule revises FAR Part 18 to provide a single reference to acquisition flexibilities that may be used during emergency situations. This change is expected to improve the Government's ability to expedite acquisition of supplies and services during emergency situations. The FAR Part 18 makes no change to existing contracting policy.

Replacement pages: General Structure iii and iv; TOC, pp. 18-1 and 18-2; (18.1-1 and 18.1-2 added); and (18.2-1 and 18.2-2 added).

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#### FAC 2005-11 FILING INSTRUCTIONS

NOTE: The FAR is now segmented by subparts. The FAR page numbers reflect FAR Subparts. For example, "2.1-1" is page one of Subpart 2.1, and "18.2-2" is page two of Subpart 18.2.

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entered upon a plea of nolo contendere. For use in Subpart 23.5, see the definition at 23.503.

"Cost or pricing data" (10 U.S.C. 2306a(h)(1) and 41 U.S.C. 254b) means all facts that, as of the date of price agreement or, if applicable, an earlier date agreed upon between the parties that is as close as practicable to the date of agreement on price, prudent buyers and sellers would reasonably expect to affect price negotiations significantly. Cost or pricing data are data requiring certification in accordance with 15.406-2. Cost or pricing data are factual, not judgmental; and are verifiable. While they do not indicate the accuracy of the prospective contractor's judgment about estimated future costs or projections, they do include the data forming the basis for that judgment. Cost or pricing data are more than historical accounting data; they are all the facts that can be reasonably expected to contribute to the soundness of estimates of future costs and to the validity of determinations of costs already incurred. They also include such factors as-

- (1) Vendor quotations;
- (2) Nonrecurring costs;
- (3) Information on changes in production methods and in production or purchasing volume;
- (4) Data supporting projections of business prospects and objectives and related operations costs;
- (5) Unit-cost trends such as those associated with labor efficiency;
  - (6) Make-or-buy decisions;
  - (7) Estimated resources to attain business goals; and
- (8) Information on management decisions that could have a significant bearing on costs.

"Cost realism" means that the costs in an offeror's proposal—

- (1) Are realistic for the work to be performed;
- (2) Reflect a clear understanding of the requirements; and
- (3) Are consistent with the various elements of the offeror's technical proposal.

"Cost sharing" means an explicit arrangement under which the contractor bears some of the burden of reasonable, allocable, and allowable contract cost.

"Customs territory of the United States" means the 50 States, the District of Columbia, and Puerto Rico.

"Data Universal Numbering System (DUNS) number" means the 9-digit number assigned by Dun and Bradstreet, Inc. (D&B), to identify unique business entities.

"Data Universal Numbering System +4 (DUNS+4) number" means the DUNS number assigned by D&B plus a 4-character suffix that may be assigned by a business concern. (D&B has no affiliation with this 4-character suffix.) This 4-character suffix may be assigned at the discretion of the business concern to establish additional CCR records for identifying alternative Electronic Funds Transfer (EFT) accounts (see Subpart 32.11) for the same concern.

"Day" means, unless otherwise specified, a calendar day.

"Debarment" means action taken by a debarring official under 9.406 to exclude a contractor from Government contracting and Government-approved subcontracting for a reasonable, specified period; a contractor that is excluded is "debarred."

"Delivery order" means an order for supplies placed against an established contract or with Government sources.

"Depreciation" means a charge to current operations that distributes the cost of a tangible capital asset, less estimated residual value, over the estimated useful life of the asset in a systematic and logical manner. It does not involve a process of valuation. Useful life refers to the prospective period of economic usefulness in a particular contractor's operations as distinguished from physical life; it is evidenced by the actual or estimated retirement and replacement practice of the contractor.

"Descriptive literature" means information provided by an offeror, such as cuts, illustrations, drawings, and brochures, that shows a product's characteristics or construction of a product or explains its operation. The term includes only that information needed to evaluate the acceptability of the product and excludes other information for operating or maintaining the product.

"Design-to-cost" means a concept that establishes cost elements as management goals to achieve the best balance between life-cycle cost, acceptable performance, and schedule. Under this concept, cost is a design constraint during the design and development phases and a management discipline throughout the acquisition and operation of the system or equipment.

"Direct cost" means any cost that is identified specifically with a particular final cost objective. Direct costs are not limited to items that are incorporated in the end product as material or labor. Costs identified specifically with a contract are direct costs of that contract. All costs identified specifically with other final cost objectives of the contractor are direct costs of those cost objectives.

"Drug-free workplace" means the site(s) for the performance of work done by the contractor in connection with a specific contract where employees of the contractor are prohibited from engaging in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance.

"Earned value management system" means a project management tool that effectively integrates the project scope of work with cost, schedule and performance elements for optimum project planning and control. The qualities and operating characteristics of an earned value management system are described in American National Standards Institute/Electronics Industries Alliance (ANSI/EIA) Standard-748, Earned Value Management Systems. (See OMB Circular A-11, Part 7.)

"Effective date of termination" means the date on which the notice of termination requires the contractor to stop performance under the contract. If the contractor receives the termination notice after the date fixed for termination, then the effective date of termination means the date the contractor receives the notice.

"Electronic and information technology (EIT)" has the same meaning as "information technology" except EIT also includes any equipment or interconnected system or subsystem of equipment that is used in the creation, conversion, or duplication of data or information. The term EIT, includes, but is not limited to, telecommunication products (such as telephones), information kiosks and transaction machines, worldwide websites, multimedia, and office equipment (such as copiers and fax machines).

"Electronic commerce" means electronic techniques for accomplishing business transactions including electronic mail or messaging, World Wide Web technology, electronic bulletin boards, purchase cards, electronic funds transfer, and electronic data interchange.

"Electronic data interchange (EDI)" means a technique for electronically transferring and storing formatted information between computers utilizing established and published formats and codes, as authorized by the applicable Federal Information Processing Standards.

"Electronic Funds Transfer (EFT)" means any transfer of funds, other than a transaction originated by cash, check, or similar paper instrument, that is initiated through an electronic terminal, telephone, computer, or magnetic tape, for the purpose of ordering, instructing, or authorizing a financial institution to debit or credit an account. The term includes Automated Clearing House transfers, Fedwire transfers, and transfers made at automatic teller machines and point-of-sale terminals. For purposes of compliance with 31 U.S.C. 3332 and implementing regulations at 31 CFR Part 208, the term "electronic funds transfer" includes a Governmentwide commercial purchase card transaction.

"End product" means supplies delivered under a line item of a Government contract, except for use in Part 25 and the associated clauses at 52.225-1, 52.225-3, and 52.225-5, see the definitions in 25.003, 52.225-1(a), 52.225-3(a), and 52.225-5(a).

"Energy-efficient product" means a product that—

- (1) Meets Department of Energy and Environmental Protection Agency criteria for use of the Energy Star trademark label; or
- (2) Is in the upper 25 percent of efficiency for all similar products as designated by the Department of Energy's Federal Energy Management Program.

"Energy-efficient standby power devices" means products

(1) External standby power devices, or that contain an internal standby power function; and

(2) No more than one watt of electricity in their standby power consuming mode or meet recommended low standby levels as designated by the Department of Energy Federal Energy Management Program.

"Energy-savings performance contract" means a contract that requires the contractor to—

- (1) Perform services for the design, acquisition, financing, installation, testing, operation, and where appropriate, maintenance and repair, of an identified energy conservation measure or series of measures at one or more locations;
- (2) Incur the costs of implementing the energy savings measures, including at least the cost (if any) incurred in making energy audits, acquiring and installing equipment, and training personnel in exchange for a predetermined share of the value of the energy savings directly resulting from implementation of such measures during the term of the contract; and
- (3) Guarantee future energy and cost savings to the Government.

"Environmentally preferable" means products or services that have a lesser or reduced effect on human health and the environment when compared with competing products or services that serve the same purpose. This comparison may consider raw materials acquisition, production, manufacturing, packaging, distribution, reuse, operation, maintenance, or disposal of the product or service.

"Excess personal property" means any personal property under the control of a Federal agency that the agency head determines is not required for its needs or for the discharge of its responsibilities.

"Excluded Parties List System" means an electronic database maintained and posted by the General Services Administration containing the list of all parties suspended, proposed for debarment, debarred, declared ineligible, or excluded or disqualified under the nonprocurement common rule by agencies, Government corporations, or by the Government Accountability Office.

"Executive agency" means an executive department, a military department, or any independent establishment within the meaning of 5 U.S.C. 101, 102, and 104(1), respectively, and any wholly owned Government corporation within the meaning of 31 U.S.C. 9101.

"Facilities capital cost of money" means "cost of money as an element of the cost of facilities capital" as used at 48 CFR 9904.414—Cost Accounting Standard—Cost of Money as an Element of the Cost of Facilities Capital.

"Facsimile" means electronic equipment that communicates and reproduces both printed and handwritten material. If used in conjunction with a reference to a document; *e.g.*, facsimile bid, the terms refers to a document (in the example given, a bid) that has been transmitted to and received by the Government via facsimile.

"Federal Acquisition Computer Network (FACNET) Architecture" is a Government system that provides user access, employs nationally and internationally recognized data formats, and allows the electronic data interchange of acquisition information between the private sector and the Federal Government.

"Federal agency" means any executive agency or any independent establishment in the legislative or judicial branch of the Government (except the Senate, the House of Representatives, the Architect of the Capitol, and any activities under the Architect's direction).

"Federal information system" means an information system (44 U.S.C. 3502(8)) used or operated by a Federal agency, or a contractor or other organization on behalf of the agency.

"Federal Technical Data Solution (FedTeDS)" is a web application integrated with the Governmentwide Point of Entry (GPE) and the Central Contractor Registration (CCR) system for distribution of information related to contract opportunities. It is designed to enhance controls on the access and distribution of solicitation requirements or other documents when controls are necessary according to agency procedures. FedTeDS may be found on the Internet at <a href="https://www.fedteds.gov">https://www.fedteds.gov</a>.

"Federally-controlled facilities" means—

- (1)(i) Federally-owned buildings or leased space, whether for single or multi-tenant occupancy, and its grounds and approaches, all or any portion of which is under the jurisdiction, custody or control of a department or agency;
- (ii) Federally-controlled commercial space shared with non-government tenants. For example, if a department or agency leased the 10th floor of a commercial building, the Directive applies to the 10th floor only; and
- (iii) Government owned, contractor-operated facilities, including laboratories engaged in national defense research and production activities.
- (2) The term does not apply to educational institutions that conduct activities on behalf of departments or agencies or at which Federal employees are hosted unless specifically designated as such by the sponsoring department or agency.

"Federally Funded Research and Development Centers (FFRDC's)" means activities that are sponsored under a broad charter by a Government agency (or agencies) for the purpose of performing, analyzing, integrating, supporting, and/or managing basic or applied research and/or development, and that receive 70 percent or more of their financial support from the Government; and—

- (1) A long-term relationship is contemplated;
- (2) Most or all of the facilities are owned or funded by the Government; and
- (3) The FFRDC has access to Government and supplier data, employees, and facilities beyond that common in a normal contractual relationship.

"Final indirect cost rate" means the indirect cost rate established and agreed upon by the Government and the contractor as not subject to change. It is usually established after the close of the contractor's fiscal year (unless the parties decide upon a different period) to which it applies. For cost-reimbursement research and development contracts with educational institutions, it may be predetermined; that is, established for a future period on the basis of cost experience with similar contracts, together with supporting data.

"First article" means a preproduction model, initial production sample, test sample, first lot, pilot lot, or pilot models.

"First article testing" means testing and evaluating the first article for conformance with specified contract requirements before or in the initial stage of production.

"F.o.b." means free on board. This term is used in conjunction with a physical point to determine—

- (1) The responsibility and basis for payment of freight charges; and
- (2) Unless otherwise agreed, the point where title for goods passes to the buyer or consignee.

"F.o.b. destination" means free on board at destination; *i.e.*, the seller or consignor delivers the goods on seller's or consignor's conveyance at destination. Unless the contract provides otherwise, the seller or consignor is responsible for the cost of shipping and risk of loss. For use in the clause at 52.247-34, see the definition at 52.247-34(a).

"F.o.b. origin" means free on board at origin; *i.e.*, the seller or consignor places the goods on the conveyance. Unless the contract provides otherwise, the buyer or consignee is responsible for the cost of shipping and risk of loss. For use in the clause at 52.247-29, see the definition at 52.247-29(a).

"F.o.b."...(For other types of F.o.b., see 47.303).

"Forward pricing rate agreement" means a written agreement negotiated between a contractor and the Government to make certain rates available during a specified period for use in pricing contracts or modifications. These rates represent reasonable projections of specific costs that are not easily estimated for, identified with, or generated by a specific contract, contract end item, or task. These projections may include rates for such things as labor, indirect costs, material obsolescence and usage, spare parts provisioning, and material handling.

"Forward pricing rate recommendation" means a rate set unilaterally by the administrative contracting officer for use by the Government in negotiations or other contract actions when forward pricing rate agreement negotiations have not been completed or when the contractor will not agree to a forward pricing rate agreement.

"Freight" means supplies, goods, and transportable property.

"Full and open competition," when used with respect to a contract action, means that all responsible sources are permitted to compete.

"General and administrative (G&A) expense" means any management, financial, and other expense which is incurred by or allocated to a business unit and which is for the general management and administration of the business unit as a whole. G&A expense does not include those management expenses whose beneficial or causal relationship to cost objectives can be more directly measured by a base other than a cost input base representing the total activity of a business unit during a cost accounting period.

"Governmentwide acquisition contract (GWAC)" means a task-order or delivery-order contract for information technology established by one agency for Governmentwide use that is operated—

- (1) By an executive agent designated by the Office of Management and Budget pursuant to 40 U.S.C. 11302(e); or
- (2) Under a delegation of procurement authority issued by the General Services Administration (GSA) prior to August 7, 1996, under authority granted GSA by former section 40 U.S.C. 759, repealed by Pub. L. 104-106. The Economy Act does not apply to orders under a Governmentwide acquisition contract.

"Governmentwide point of entry (GPE)" means the single point where Government business opportunities greater than \$25,000, including synopses of proposed contract actions, solicitations, and associated information, can be accessed electronically by the public. The GPE is located at <a href="http://www.fedbizopps.gov">http://www.fedbizopps.gov</a>.

"Head of the agency" (see "agency head").

"Head of the contracting activity" means the official who has overall responsibility for managing the contracting activity.

"Historically black college or university" means an institution determined by the Secretary of Education to meet the requirements of 34 CFR 608.2. For the Department of Defense, the National Aeronautics and Space Administration, and the Coast Guard, the term also includes any nonprofit research institution that was an integral part of such a college or university before November 14, 1986.

"HUBZone" means a historically underutilized business zone that is an area located within one or more qualified census tracts, qualified nonmetropolitan counties, or lands within the external boundaries of an Indian reservation.

"HUBZone small business concern" means a small business concern that appears on the List of Qualified HUBZone Small Business Concerns maintained by the Small Business Administration.

"Humanitarian or peacekeeping operation" means a military operation in support of the provision of humanitarian or foreign disaster assistance or in support of a peacekeeping operation under Chapter VI or VII of the Charter of the United Nations. The term does not include routine training, force rotation, or stationing (10 U.S.C. 2302(8) and 41 U.S.C. 259(d)).

"In writing," "writing," or "written" means any worded or numbered expression that can be read, reproduced, and later communicated, and includes electronically transmitted and stored information.

"Indirect cost" means any cost not directly identified with a single final cost objective, but identified with two or more final cost objectives or with at least one intermediate cost objective.

"Indirect cost rate" means the percentage or dollar factor that expresses the ratio of indirect expense incurred in a given period to direct labor cost, manufacturing cost, or another appropriate base for the same period (see also "final indirect cost rate").

"Ineligible" means excluded from Government contracting (and subcontracting, if appropriate) pursuant to statutory, Executive order, or regulatory authority other than this regulation (48 CFR Chapter 1) and its implementing and supplementing regulations; for example, pursuant to the Davis-Bacon Act and its related statutes and implementing regulations, the Service Contract Act, the Equal Employment Opportunity Acts and Executive orders, the Walsh-Healey Public Contracts Act, the Buy American Act, or the Environmental Protection Acts and Executive orders.

"Information other than cost or pricing data" means any type of information that is not required to be certified in accordance with 15.406-2 and is necessary to determine price reasonableness or cost realism. For example, such information may include pricing, sales, or cost information, and includes cost or pricing data for which certification is determined inapplicable after submission.

"Information security" means protecting information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide—

- (1) Integrity, which means guarding against improper information modification or destruction, and includes ensuring information nonrepudiation and authenticity;
- (2) Confidentiality, which means preserving authorized restrictions on access and disclosure, including means for protecting personal privacy and proprietary information; and
- (3) Availability, which means ensuring timely and reliable access to, and use of, information.

"Information technology" means any equipment, or interconnected system(s) or subsystem(s) of equipment, that is used in the automatic acquisition, storage, analysis, evaluation, manipulation, management, movement, control, display, switching, interchange, transmission, or reception of data or information by the agency.

- (1) For purposes of this definition, equipment is used by an agency if the equipment is used by the agency directly or is used by a contractor under a contract with the agency that requires—
  - (i) Its use; or

Subpart 2.1—Definitions 2.101

- (ii) To a significant extent, its use in the performance of a service or the furnishing of a product.
- (2) The term "information technology" includes computers, ancillary equipment (including imaging peripherals, input, output, and storage devices necessary for security and surveillance), peripheral equipment designed to be controlled by the central processing unit of a computer, software, firmware and similar procedures, services (including support services), and related resources.
- (3) The term "information technology" does not include any equipment that—
- (i) Is acquired by a contractor incidental to a contract; or
- (ii) Contains imbedded information technology that is used as an integral part of the product, but the principal function of which is not the acquisition, storage, analysis, evaluation, manipulation, management, movement, control, display, switching, interchange, transmission, or reception of data or information. For example, HVAC (heating, ventilation, and air conditioning) equipment, such as thermostats or temperature control devices, and medical equipment where information technology is integral to its operation, are not information technology.

"Inherently governmental function" means, as a matter of policy, a function that is so intimately related to the public interest as to mandate performance by Government employees. This definition is a policy determination, not a legal determination. An inherently governmental function includes activities that require either the exercise of discretion in applying Government authority, or the making of value judgments in making decisions for the Government. Governmental functions normally fall into two categories: the act of governing, *i.e.*, the discretionary exercise of Government authority, and monetary transactions and entitlements.

- (1) An inherently governmental function involves, among other things, the interpretation and execution of the laws of the United States so as to—
- (i) Bind the United States to take or not to take some action by contract, policy, regulation, authorization, order, or otherwise;
- (ii) Determine, protect, and advance United States economic, political, territorial, property, or other interests by military or diplomatic action, civil or criminal judicial proceedings, contract management, or otherwise;

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- (B) \$5 million or more for the National Aeronautics and Space Administration, the General Services Administration, and the Department of Energy; and
  - (C) \$2 million or more for all other agencies.
- (ii) If the strategy contemplates the award of multiple contracts or orders, the thresholds in paragraph (d)(2)(i) of this section apply to the cumulative maximum potential value, including options, of the contracts and orders.

#### 7.105 Contents of written acquisition plans.

In order to facilitate attainment of the acquisition objectives, the plan must identify those milestones at which decisions should be made (see paragraph (b)(18) of this section). The plan must address all the technical, business, management, and other significant considerations that will control the acquisition. The specific content of plans will vary, depending on the nature, circumstances, and stage of the acquisition. In preparing the plan, the planner must follow the applicable instructions in paragraphs (a) and (b) of this section, together with the agency's implementing procedures. Acquisition plans for service contracts or orders must describe the strategies for implementing performance-based acquisition methods or must provide rationale for not using those methods (see Subpart 37.6).

- (a) Acquisition background and objectives—(1) Statement of need. Introduce the plan by a brief statement of need. Summarize the technical and contractual history of the acquisition. Discuss feasible acquisition alternatives, the impact of prior acquisitions on those alternatives, and any related inhouse effort.
- (2) *Applicable conditions*. State all significant conditions affecting the acquisition, such as—
- (i) Requirements for compatibility with existing or future systems or programs; and
- (ii) Any known cost, schedule, and capability or performance constraints.
- (3) Cost. Set forth the established cost goals for the acquisition and the rationale supporting them, and discuss related cost concepts to be employed, including, as appropriate, the following items:
- (i) *Life-cycle cost*. Discuss how life-cycle cost will be considered. If it is not used, explain why. If appropriate, discuss the cost model used to develop life-cycle-cost estimates
- (ii) *Design-to-cost*. Describe the design-to-cost objective(s) and underlying assumptions, including the rationale for quantity, learning-curve, and economic adjustment factors. Describe how objectives are to be applied, tracked, and enforced. Indicate specific related solicitation and contractual requirements to be imposed.
- (iii) *Application of should-cost*. Describe the application of should-cost analysis to the acquisition (see 15.407-4).

- (4) Capability or performance. Specify the required capabilities or performance characteristics of the supplies or the performance standards of the services being acquired and state how they are related to the need.
- (5) Delivery or performance-period requirements. Describe the basis for establishing delivery or performance-period requirements (see Subpart 11.4). Explain and provide reasons for any urgency if it results in concurrency of development and production or constitutes justification for not providing for full and open competition.
- (6) *Trade-offs*. Discuss the expected consequences of trade-offs among the various cost, capability or performance, and schedule goals.
- (7) *Risks*. Discuss technical, cost, and schedule risks and describe what efforts are planned or underway to reduce risk and the consequences of failure to achieve goals. If concurrency of development and production is planned, discuss its effects on cost and schedule risks.
- (8) Acquisition streamlining. If specifically designated by the requiring agency as a program subject to acquisition streamlining, discuss plans and procedures to—
- (i) Encourage industry participation by using draft solicitations, presolicitation conferences, and other means of stimulating industry involvement during design and development in recommending the most appropriate application and tailoring of contract requirements;
- (ii) Select and tailor only the necessary and cost-effective requirements; and
- (iii) State the timeframe for identifying which of those specifications and standards, originally provided for guidance only, shall become mandatory.
- (b) *Plan of action* (1) *Sources*. Indicate the prospective sources of supplies or services that can meet the need. Consider required sources of supplies or services (see Part 8) and sources identifiable through databases including the Governmentwide database of contracts and other procurement instruments intended for use by multiple agencies available at www.contractdirectory.gov. Include consideration of small business, veteran-owned small business, service-disabled veteran-owned small business, HUBZone small business, small disadvantaged business, and women-owned small business concerns (see Part 19), and the impact of any bundling that might affect their participation in the acquisition (see 7.107) (15 U.S.C. 644(e)). When the proposed acquisition strategy involves bundling, identify the incumbent contractors and contracts affected by the bundling. Address the extent and results of the market research and indicate their impact on the various elements of the plan (see Part 10).
- (2) *Competition.* (i) Describe how competition will be sought, promoted, and sustained throughout the course of the acquisition. If full and open competition is not contemplated, cite the authority in 6.302, discuss the basis for the application

of that authority, identify the source(s), and discuss why full and open competition cannot be obtained.

- (ii) Identify the major components or subsystems. Discuss component breakout plans relative to these major components or subsystems. Describe how competition will be sought, promoted, and sustained for these components or subsystems.
- (iii) Describe how competition will be sought, promoted, and sustained for spares and repair parts. Identify the key logistic milestones, such as technical data delivery schedules and acquisition method coding conferences, that affect competition.
- (iv) When effective subcontract competition is both feasible and desirable, describe how such subcontract competition will be sought, promoted, and sustained throughout the course of the acquisition. Identify any known barriers to increasing subcontract competition and address how to overcome them.
- (3) Source-selection procedures. Discuss the source-selection procedures for the acquisition, including the timing for submission and evaluation of proposals, and the relationship of evaluation factors to the attainment of the acquisition objectives (see Subpart 15.3). When an EVMS is required (see FAR 34.202(a)) and a pre-award IBR is contemplated, the acquisition plan must discuss—
- (i) How the pre-award IBR will be considered in the source selection decision;
- (ii) How it will be conducted in the source selection process (see FAR 15.306); and
- (iii) Whether offerors will be directly compensated for the costs of participating in a pre-award IBR.
- (4) Acquisition considerations. (i) For each contract contemplated, discuss contract type selection (see Part 16); use of multiyear contracting, options, or other special contracting methods (see Part 17); any special clauses, special solicitation provisions, or FAR deviations required (see Subpart 1.4); whether sealed bidding or negotiation will be used and why; whether equipment will be acquired by lease or purchase (see Subpart 7.4) and why; and any other contracting considerations. Provide rationale if a performance-based acquisition will not be used or if a performance-based acquisition for services is contemplated on other than a firm-fixed-price basis (see 37.102(a), 16.103(d), and 16.505(a)(3)).
  - (ii) For each order contemplated, discuss—
- (A) For information technology acquisitions, how the capital planning and investment control requirements of 40 U.S.C. 11312 and OMB Circular A-130 will be met (see 7.103(t) and Part 39); and
- (B) Why this action benefits the Government, such as when—
- (1) The agency can accomplish its mission more efficiently and effectively (e.g., take advantage of the

- servicing agency's specialized expertise; or gain access to contractors with needed expertise); or
- (2) Ordering through an indefinite delivery contract facilitates access to small business concerns, including small disadvantaged business concerns, 8(a) contractors, women-owned small business concerns, HUBZone small business concerns, or service-disabled veteran-owned small business concerns.
- (5) Budgeting and funding. Include budget estimates, explain how they were derived, and discuss the schedule for obtaining adequate funds at the time they are required (see Subpart 32.7).
- (6) Product or service descriptions. Explain the choice of product or service description types (including performance-based acquisition descriptions) to be used in the acquisition.
- (7) *Priorities, allocations, and allotments*. When urgency of the requirement dictates a particularly short delivery or performance schedule, certain priorities may apply. If so, specify the method for obtaining and using priorities, allocations, and allotments, and the reasons for them (see Subpart 11.6).
- (8) Contractor versus Government performance. Address the consideration given to OMB Circular No. A-76 (see Subpart 7.3).
- (9) *Inherently governmental functions*. Address the consideration given to Subpart 7.5.
- (10) Management information requirements. Discuss, as appropriate, what management system will be used by the Government to monitor the contractor's effort. If an Earned Value Management System is to be used, discuss the methodology the Government will employ to analyze and use the earned value data to assess and monitor contract performance. In addition, discuss how the offeror's/contractor's EVMS will be verified for compliance with the American National Standards Institute/Electronics Industries Alliance (ANSI/EIA) Standard-748, Earned Value Management Systems, and the timing and conduct of integrated baseline reviews (whether prior to or post award). (See 34.202.)
- (11) *Make or buy.* Discuss any consideration given to make-or-buy programs (see 15.407-2).
- (12) Test and evaluation. To the extent applicable, describe the test program of the contractor and the Government. Describe the test program for each major phase of a major system acquisition. If concurrency is planned, discuss the extent of testing to be accomplished before production release.
  - (13) Logistics considerations. Describe—
- (i) The assumptions determining contractor or agency support, both initially and over the life of the acquisition, including consideration of contractor or agency maintenance and servicing (see Subpart 7.3) and distribution of commercial items;

- (ii) The reliability, maintainability, and quality assurance requirements, including any planned use of warranties (see Part 46);
- (iii) The requirements for contractor data (including repurchase data) and data rights, their estimated cost, and the use to be made of the data (see Part 27); and
- (iv) Standardization concepts, including the necessity to designate, in accordance with agency procedures, technical equipment as "standard" so that future purchases of the equipment can be made from the same manufacturing source.
- (14) Government-furnished property. Indicate any property to be furnished to contractors, including material and facilities, and discuss any associated considerations, such as its availability or the schedule for its acquisition (see Part 45).
- (15) Government-furnished information. Discuss any Government information, such as manuals, drawings, and test data, to be provided to prospective offerors and contractors. Indicate which information that requires additional controls to monitor access and distribution (e.g., technical specifications, maps, building designs, schedules, etc.), as determined by the agency, is to be posted via the Federal Technical Data Solution (FedTeDS) (see 5.102(a)).
- (16) Environmental and energy conservation objectives. Discuss all applicable environmental and energy conservation objectives associated with the acquisition (see Part 23), the applicability of an environmental assessment or environmental impact statement (see 40 CFR 1502), the proposed resolution of environmental issues, and any environmentally-related requirements to be included in solicitations and contracts.
- (17) Security considerations. For acquisitions dealing with classified matters, discuss how adequate security will be established, maintained, and monitored (see Subpart 4.4). For information technology acquisitions, discuss how agency information security requirements will be met. For acquisitions requiring contractor physical access to a federally-controlled facility or access to a Federal information system, discuss how agency requirements for personal identity verification of contractors will be met (see Subpart 4.13).
- (18) Contract administration. Describe how the contract will be administered. In contracts for services, include how inspection and acceptance corresponding to the work statement's performance criteria will be enforced.
- (19) Other considerations. Discuss, as applicable, standardization concepts, the industrial readiness program, the Defense Production Act, the Occupational Safety and Health Act, foreign sales implications, and any other matters germane to the plan not covered elsewhere.
- (20) *Milestones for the acquisition cycle*. Address the following steps and any others appropriate:

Acquisition plan approval. Statement of work. Specifications. Data requirements.

Completion of acquisition-package preparation.

Purchase request.

Justification and approval for other than full and open competition where applicable and/or any required D&F approval.

Issuance of synopsis.

Issuance of solicitation.

Evaluation of proposals, audits, and field reports.

Beginning and completion of negotiations.

Contract preparation, review, and clearance.

Contract award.

(21) *Identification of participants in acquisition plan preparation*. List the individuals who participated in preparing the acquisition plan, giving contact information for each.

#### 7.106 Additional requirements for major systems.

- (a) In planning for the solicitation of a major system (see Part 34) development contract, planners shall consider requiring offerors to include, in their offers, proposals to incorporate in the design of a major system—
- (1) Items which are currently available within the supply system of the agency responsible for the major system, available elsewhere in the national supply system, or commercially available from more than one source; and
- (2) Items which the Government will be able to acquire competitively in the future if they are likely to be needed in substantial quantities during the system's service life.
- (b) In planning for the solicitation of a major system (see Part 34) production contract, planners shall consider requiring offerors to include, in their offers, proposals identifying opportunities to assure that the Government will be able to obtain, on a competitive basis, items acquired in connection with the system that are likely to be acquired in substantial quantities during the service life of the system. Proposals submitted in response to such requirements may include the following:
- (1) Proposals to provide the Government the right to use technical data to be provided under the contract for competitive future acquisitions, together with the cost to the Government, if any, of acquiring such technical data and the right to use such data.
- (2) Proposals for the qualification or development of multiple sources of supply for competitive future acquisitions.
- (c) In determining whether to apply paragraphs (a) and (b) of this section, planners shall consider the purposes for which the system is being acquired and the technology necessary to meet the system's required capabilities. If such proposals are required, the contracting officer shall consider them in evaluating competing offers. In noncompetitive awards, the factors in paragraphs (a) and (b) of this section, may be considered by the contracting officer as objectives in negotiating the contract.

# 7.107 Additional requirements for acquisitions involving bundling.

- (a) Bundling may provide substantial benefits to the Government. However, because of the potential impact on small business participation, the head of the agency must conduct market research to determine whether bundling is necessary and justified (15 U.S.C. 644(e)(2)). Market research may indicate that bundling is necessary and justified if an agency or the Government would derive measurably substantial benefits (see 10.001(a)(2)(iv) and (a)(3)(vi)).
- (b) Measurably substantial benefits may include, individually or in any combination or aggregate, cost savings or price reduction, quality improvements that will save time or improve or enhance performance or efficiency, reduction in acquisition cycle times, better terms and conditions, and any other benefits. The agency must quantify the identified benefits and explain how their impact would be measurably substantial. Except as provided in paragraph (d) of this section, the agency may determine bundling to be necessary and justified if, as compared to the benefits that it would derive from contracting to meet those requirements if not bundled, it would derive measurably substantial benefits equivalent to—
- (1) Ten percent of the estimated contract or order value (including options) if the value is \$75 million or less; or
- (2) Five percent of the estimated contract or order value (including options) or \$7.5 million, whichever is greater, if the value exceeds \$75 million.
- (c) Without power of delegation, the service acquisition executive for the military departments, the Under Secretary of Defense for Acquisition, Technology and Logistics for the defense agencies, or the Deputy Secretary or equivalent for the civilian agencies may determine that bundling is necessary and justified when—
- (1) The expected benefits do not meet the thresholds in paragraphs (b)(1) and (b)(2) of this section but are critical to the agency's mission success; and
- (2) The acquisition strategy provides for maximum practicable participation by small business concerns.
- (d) Reduction of administrative or personnel costs alone is not sufficient justification for bundling unless the cost savings are expected to be at least 10 percent of the estimated contract or order value (including options) of the bundled requirements.
- (e) Substantial bundling is any bundling that results in a contract or order that meets the dollar amounts specified in 7.104(d)(2). When the proposed acquisition strategy involves substantial bundling, the acquisition strategy must additionally—

- (1) Identify the specific benefits anticipated to be derived from bundling;
- (2) Include an assessment of the specific impediments to participation by small business concerns as contractors that result from bundling;
- (3) Specify actions designed to maximize small business participation as contractors, including provisions that encourage small business teaming;
- (4) Specify actions designed to maximize small business participation as subcontractors (including suppliers) at any tier under the contract, or order, that may be awarded to meet the requirements;
- (5) Include a specific determination that the anticipated benefits of the proposed bundled contract or order justify its use; and
- (6) Identify alternative strategies that would reduce or minimize the scope of the bundling, and the rationale for not choosing those alternatives.
- (f) The contracting officer must justify bundling in acquisition strategy documentation.
- (g) In assessing whether cost savings would be achieved through bundling, the contracting officer must consider the cost that has been charged or, where data is available, could be charged by small business concerns for the same or similar work.
- (h) The requirements of this section, except for paragraph (e), do not apply if a cost comparison analysis will be performed in accordance with OMB Circular A-76.

#### 7.108 Additional requirements for telecommuting.

In accordance with section 1428 of Public Law 108-136, an agency shall generally not discourage a contractor from allowing its employees to telecommute in the performance of Government contracts. Therefore, agencies shall not—

- (a) Include in a solicitation a requirement that prohibits an offeror from permitting its employees to telecommute unless the contracting officer first determines that the requirements of the agency, including security requirements, cannot be met if telecommuting is permitted. The contracting officer shall document the basis for the determination in writing and specify the prohibition in the solicitation; or
- (b) When telecommuting is not prohibited, unfavorably evaluate an offer because it includes telecommuting, unless the contracting officer first determines that the requirements of the agency, including security requirements, would be adversely impacted if telecommuting is permitted. The contracting officer shall document the basis for the determination in writing and address the evaluation procedures in the solicitation.

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### PART 18—EMERGENCY ACQUISITIONS

Sec.			
18.000	Scope of part.	18.114	HUBZone sole source awards.
18.001	Definition.	18.115	Service-disabled Veteran-owned Small Business
10 101	Subpart 18.1—Available Acquisition Flexibilities	18.116 18.117	(SDVOSB) sole source awards.  Overtime approvals.  Use of patented technology under the North
18.101	General.		American Free Trade Agreement.
18.102 18.103	Central contractor registration. Synopses of proposed contract actions.	18.118	Bid guarantees.
18.104	Unusual and compelling urgency.	18.119	Advance payments.
18.105	Federal Supply Schedules (FSSs), multi-agency	18.120	Assignment of claims.
	blanket purchase agreements (BPAs), and multi-	18.121	Electronic funds transfer.
	agency indefinite delivery contracts.	18.122	Protest to GAO.
18.106	Javits-Wagner-O'Day (JWOD) specification	18.123	Contractor rent-free use of Government property.
	changes.	18.124	Extraordinary contractual actions.
18.107	Qualifications requirements.		C. L. (10.2 F
18.108	Priorities and allocations.		Subpart 18.2—Emergency Acquisition
18.109	Soliciting from a single source.		Flexibilities
18.110	Oral requests for proposals.	18.201	Contingency operation.
18.111	Letter contracts.	18.202	Defense or recovery from certain attacks.
18.112	Interagency acquisitions under the Economy Act.	18.203	Incidents of national significance, emergency
18.113	Contracting with the Small Business		declaration, or major disaster declaration.
	Administration (The 8(a) Program).	18.204	Resources.

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#### 18.000 Scope of part.

- (a) This part identifies acquisition flexibilities that are available for emergency acquisitions. These flexibilities are specific techniques or procedures that may be used to streamline the standard acquisition process. This part includes—
  - (1) Generally available flexibilities; and
- (2) Emergency acquisition flexibilities that are available only under prescribed circumstances.
- (b) The acquisition flexibilities in this part are not exempt from the requirements and limitations set forth in FAR Part 3, Improper Business Practices and Personal Conflicts of Interest

#### 18.001 Definition.

"Emergency acquisition flexibilities", as used in this part, means flexibilities provided with respect to any acquisition of supplies or services by or for an executive agency that, as determined by the head of an executive agency, may be used—

- (a) In support of a contingency operation as defined in 2.101;
- (b) To facilitate the defense against or recovery from nuclear, biological, chemical, or radiological attack against the United States; or
- (c) When the President declares an incident of national significance, emergency declaration, or a major disaster declaration.

# **Subpart 18.1—Available Acquisition Flexibilities**

#### 18.101 General.

The FAR includes many acquisition flexibilities that are available to the contracting officer when certain conditions are met. These acquisition flexibilities do not require an emergency declaration or designation of contingency operation.

#### 18.102 Central contractor registration.

Contracts awarded to support unusual and compelling needs or emergency acquisitions are exempt from the requirements pertaining to Central Contractor Registration. (See 4.1102.)

#### 18.103 Synopses of proposed contract actions.

Contracting officers need not submit a synopsis notice when there is an unusual and compelling urgency and the Government would be seriously injured if the agency complied with the notice time periods. (See 5.202(a)(2).)

#### 18.104 Unusual and compelling urgency.

Agencies may limit the number of sources and full and open competition need not be provided for contracting actions involving urgent requirements. (See 6.302-2.)

# 18.105 Federal Supply Schedules (FSSs), multi-agency blanket purchase agreements (BPAs), and multi-agency indefinite delivery contracts.

Streamlined procedures and a broad range of goods and services may be available under Federal Supply Schedule contracts (see Subpart 8.4), multi-agency BPAs (See 8.405-3(a)(4)), or multi-agency, indefinite-delivery contracts (see 16.505(a)(7)). These contracting methods may offer agency advance planning, pre-negotiated line items, and special terms and conditions that permit rapid response.

# 18.106 Javits-Wagner-O'Day (JWOD) specification changes.

Contracting officers are not held to the notification required when changes in JWOD specifications or descriptions are required to meet emergency needs. (See 8.712(d).)

#### 18.107 Qualifications requirements.

Agencies may determine not to enforce qualification requirements when an emergency exists. (See 9.206-1.)

#### 18.108 Priorities and allocations.

The Defense Priorities and Allocations System (DPAS) supports authorized national defense programs and was established to facilitate rapid industrial mobilization in case of a national emergency. (See Subpart 11.6.)

#### 18.109 Soliciting from a single source.

For purchases not exceeding the simplified acquisition threshold, contracting officers may solicit from one source under certain circumstances. (See 13.106-1(b).)

#### 18.110 Oral requests for proposals.

Oral requests for proposals are authorized under certain conditions. (See 15.203(f).)

#### 18.111 Letter contracts.

Letter contracts may be used when contract performance must begin immediately. (See 16.603.)

#### 18.112 Interagency acquisitions under the Economy Act.

Interagency acquisitions are authorized under certain conditions. (See Subpart 17.5.)

# 18.113 Contracting with the Small Business Administration (The 8(a) Program).

Contracts may be awarded to the Small Business Administration (SBA) for performance by eligible 8(a) firms on either a sole source or competitive basis. (See Subpart 19.8.)

#### 18.114 HUBZone sole source awards.

Contracts may be awarded to Historically Underutilized Business Zone (HUBZone) small business concerns on a sole source basis. (See 19.1306.)

# 18.115 Service-disabled Veteran-owned Small Business (SDVOSB) sole source awards.

Contracts may be awarded to Service-disabled Veteranowned Small Business (SDVOSB) concerns on a sole source basis. (See 19.1406.)

#### 18.116 Overtime approvals.

Overtime approvals may be retroactive if justified by emergency circumstances. (See 22.103-4(i).)

# 18.117 Use of patented technology under the North American Free Trade Agreement.

Requirement to obtain authorization prior to use of patented technology may be waived in circumstances of extreme urgency or national emergency. (See 27.208.)

#### 18.118 Bid guarantees.

The chief of the contracting office may waive the requirement to obtain a bid guarantee for emergency acquisitions when a performance bond or a performance bond and payment bond is required. (See 28.101-1(c).)

#### 18.119 Advance payments.

Agencies may authorize advance payments to facilitate the national defense for actions taken under Public Law 85-804 (see Part 50, Extraordinary Contractual Actions). These

advance payments may be made at or after award of sealed bid contracts, as well as negotiated contracts. (See 32.405.)

#### 18.120 Assignment of claims.

The use of the no-setoff provision may be appropriate to facilitate the national defense in the event of a national emergency or natural disaster. (See 32.803(d).)

#### 18.121 Electronic funds transfer.

Electronic funds transfer payments may be waived for acquisitions to support unusual and compelling needs or emergency acquisitions. (See 32.1103(e).)

#### 18.122 Protest to GAO.

When urgent and compelling circumstances exist, agency protest override procedures allow the head of the contracting activity to determine that the contracting process may continue after GAO has received a protest. (See 33.104(b) and (c).)

#### 18.123 Contractor rent-free use of Government property.

Rental requirements do not apply to items of Government production and research property that are part of a general program approved by the Federal Emergency Management Agency and meet certain criteria. (See 45.404(a)(3) and (4).)

#### 18.124 Extraordinary contractual actions.

Part 50 prescribes policies and procedures for entering into, amending, or modifying contracts in order to facilitate the national defense under the extraordinary emergency authority granted by Public Law 85-804 (50 U.S.C. 1431-1434). This includes—

- (a) Amending contracts without consideration (see 50.302-1);
- (b) Correcting or mitigating mistakes in a contract (see 50.302-2); and
  - (c) Formalizing informal commitments (See 50.302-3).

### **Subpart 18.2—Emergency Acquisition Flexibilities**

#### 18.201 Contingency operation.

- (a) Contingency operation is defined in 2.101.
- (b) *Micro-purchase threshold*. The threshold increases when the head of the agency determines the supplies or services are to be used to support a contingency operation. (See 2.101 and 13.201(g).)
- (c) Simplified acquisition threshold. The threshold increases when the head of the agency determines the supplies or services are to be used to support a contingency operation. (See 2.101.)
- (d) SF 44, Purchase Order-Invoice-Voucher. The normal threshold for the use of the SF 44 is at or below the micro-purchase threshold. Agencies may, however, establish higher dollar limitations for purchases made to support a contingency operation. (See 13.306.)
- (e) Test program for certain commercial items. The threshold limits authorized for use of the test program may be increased for acquisitions to support a contingency operation. (See 13.500(e).)

#### 18.202 Defense or recovery from certain attacks.

- (a) *Micro-purchase threshold*. The threshold increases when the head of the agency determines the supplies or services are to be used to facilitate defense against or recovery from nuclear, biological, chemical, or radiological attack. (See 2.101.)
- (b) Simplified acquisition threshold. The threshold increases when the head of the agency determines the supplies or services are to be used to facilitate defense against or recovery from nuclear, biological, chemical, or radiological attack. (See 2.101.)
- (c) Commercial items to facilitate defense and recovery. Contracting officers may treat any acquisition of supplies or services as an acquisition of commercial items if the head of the agency determines the acquisition is to be used to facilitate the defense against or recovery from nuclear, biological, chemical, or radiological attack. (See 12.102(f)(1) and 13.500(e).)

(d) Test program for certain commercial items. The threshold limits authorized for use of the test program may be increased when it is determined the acquisition is to facilitate defense against or recovery from nuclear, biological, chemical, or radiological attack. (See 13.500(e).)

# 18.203 Incidents of national significance, emergency declaration, or major disaster declaration.

- (a) Authorized or required by statute. Agencies may limit the use of full and open competition when statutes authorize or require that the acquisition be made through another agency or from a specified source. This includes the Robert T. Stafford Disaster Relief and Emergency Assistance Act. (See 6.302-5 and Subpart 26.2.)
- (b) Disaster or emergency assistance activities. Preference will be given to local organizations, firms, and individuals when contracting for major disaster or emergency assistance activities when the President has made a declaration under the Robert T. Stafford Disaster Relief and Emergency Assistance Act. (See Subpart 26.2 and 6.302-5(b)(5).)
- (c) Ocean transportation by U.S. flag vessels. The provisions of the Cargo Preference Act of 1954 may be waived in emergency situations. (See 47.502(c).)

#### 18.204 Resources.

- (a) National Response Plan. The National Response Plan (NRP) provides a single, comprehensive framework for the management of domestic incidents where Federal involvement is necessary as required by the Homeland Security Act of 2002 (Public Law 107-296). The NRP only applies to incidents of national significance, defined as an actual or potential high-impact event that requires a coordinated and effective response by an appropriate combination of Federal, State, local, tribal, nongovernmental, and/or private-sector entities in order to save lives, minimize damage, and provide for long-term community recovery and mitigation activities. The Department of Homeland Security is responsible for the NRP. The NRP is available at <a href="http://www.dhs.gov/dhspublic/interapp/editorial/editorial 0566.xml">http://www.dhs.gov/dhspublic/interapp/editorial/editorial 0566.xml</a>.
  - (b) [Reserved]

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### PART 34—MAJOR SYSTEM ACQUISITION

Sec.

	Subpart 34.0—General	Sub	part 34.1—Testing, Qualification and Use of
34.000	Scope of part.	Industrial Resources Developed Under Title III,	
34.001	Definition.		<b>Defense Production Act</b>
34.002	Policy.	34.100	Scope of subpart.
34.003	Responsibilities.	34.101	Definitions.
34.004	Acquisition strategy.	34.102	Policy.
34.005	General requirements.	34.103	Testing and qualification.
34.005-1	Competition.	34.104	Contract clause.
34.005-2	Mission-oriented solicitation.	S	ubpart 34.2—Earned Value Management
34.005-3	Concept exploration contracts.		System
34.005-4	Demonstration contracts.	34.201	Policy.
34.005-5	Full-scale development contracts.	34.202	Integrated Baseline Reviews.
34.005-6	Full production.	34.203	Solicitation provisions and contract clause.

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Subpart 34.0—General 34.005-2

#### Subpart 34.0—General

#### 34.000 Scope of part.

This part describes acquisition policies and procedures for use in acquiring major systems consistent with OMB Circular No. A-109; and the use of an Earned Value Management System in acquisitions designated as major acquisitions consistent with OMB Circular A-11, Part 7.

#### 34.001 Definition.

"Effective competition," as used in this part, is a market condition that exists when two or more contractors, acting independently, actively contend for the Government's business in a manner that ensures that the Government will be offered the lowest cost or price alternative or best technical design meeting its minimum needs.

#### 34.002 Policy.

The policies of this part are designed to ensure that agencies acquire major systems in the most effective, economical, and timely manner. Agencies acquiring major systems shall—

- (a) Promote innovation and full and open competition as required by Part 6 in the development of major system concepts by—
- (1) Expressing agency needs and major system acquisition program objectives in terms of the agency's mission and not in terms of specified systems to satisfy needs, and
- (2) Focusing agency resources and special management attention on activities conducted in the initial stage of major programs; and
- (b) Sustain effective competition between alternative system concepts and sources for as long as it is beneficial.

#### 34.003 Responsibilities.

- (a) As required by A-109, the agency head or designee shall establish written procedures for its implementation.
- (b) The agency procedures shall identify the key decision points of each major system acquisition and the agency official(s) for making those decisions.
- (c) Systems acquisitions normally designated as major are those programs that, as determined by the agency head, (1) are directed at and critical to fulfilling an agency mission need, (2) entail allocating relatively large resources for the particular agency, and (3) warrant special management attention, including specific agency-head decisions. The agency procedures may establish additional criteria, as specified in A-109, for designating major programs system acquisitions.

#### 34.004 Acquisition strategy.

The program manager, as specified in agency procedures, shall develop an acquisition strategy tailored to the particular major system acquisition program. This strategy is the program manager's overall plan for satisfying the mission need

in the most effective, economical, and timely manner. The strategy shall be in writing and prepared in accordance with the requirements of Subpart 7.1, except where inconsistent with this part, and shall qualify as the acquisition plan for the major system acquisition, as required by that subpart.

#### 34.005 General requirements.

#### 34.005-1 Competition.

- (a) The program manager shall, throughout the acquisition process, promote full and open competition and sustain effective competition between alternative major system concepts and sources, as long as it is economically beneficial and practicable to do so. Notice of the proposed acquisition shall be given the broadest and most effective circulation practicable throughout the business, academic, and Government communities. Foreign contractors, technology, and equipment may be considered when it is feasible and permissible to do so.
- (b) The contracting officer should time solicitation issuance and contract award to maintain continuity of concept development during the transition from with-drawing concept proposer to new contractor.

#### 34.005-2 Mission-oriented solicitation.

- (a) Before issuing the solicitation, whenever practicable and consistent with agency procedures, the contracting officer should take the actions outlined in paragraphs (a)(1) and (2):
- (1) Advance notification of the acquisition should be given the widest practicable dissemination, including publicizing through the Governmentwide point of entry (see Subpart 5.2) and should be sent to as wide a selection of potential sources as practicable, including smaller and newer firms, Government laboratories, federally funded research and development centers, educational institutions and other not-for-profit organizations, and, if it would be beneficial and is not prohibited, foreign sources.
- (2) If appropriate, hold a presolicitation conference (see 15.201) and/or send copies of the proposed solicitation to all prospective offerors for their comments. After evaluation of these comments, the solicitation should be revised, if appropriate.
- (b) The contracting officer shall send the final solicitation to all prospective offerors. It shall—
- (1) Describe the nature of the need in terms of mission capabilities required, without reference to any specific systems to satisfy the need;
- (2) Indicate, and explain when appropriate, the schedule, capability, and cost objectives and any known constraints in the acquisition;
- (3) Provide, or indicate how access can be obtained to, all Government data related to the acquisition;
- (4) Include selection requirements consistent with the acquisition strategy; and

- (5) Clearly state that each offeror is free to propose its own technical approach, main design features, subsystems, and alternatives to schedule, cost, and capability goals.
- (6) Require the use of an Earned Value Management System that complies with the guidelines of ANSI/EIA Standard-748 (current version at time of solicitation). See 34.201 for earned value management systems and reporting requirements.
- (c) To the extent practicable, the solicitation shall not reference or mandate Government specifications or standards, unless the agency is mandating a subsystem or other component as approved under agency procedure.

#### 34.005-3 Concept exploration contracts.

Whenever practicable, contracts to be performed during the concept exploration phase shall be for relatively short periods, at planned dollar levels. These contracts are to refine the proposed concept and to reduce the concept's technical uncertainties. The scope of work for this phase of the program shall be consistent with the Government's planned budget for the phase. Follow-on contracts for such tasks in the exploration phase shall be awarded as long as the concept approach remains promising, the contractor's progress is acceptable, and it is economically practicable to do so.

#### 34.005-4 Demonstration contracts.

Whenever practicable, contracts for the demonstration phase should provide for contractors to submit, by the end of the phase, priced proposals, totally funded by the Government, for full-scale development. The contracting officer should provide contractors with operational test conditions, performance criteria, life cycle cost factors, and any other selection criteria necessary for the contractors to prepare their proposals.

#### 34.005-5 Full-scale development contracts.

Whenever practicable, the full-scale development contracts should provide for the contractors to submit priced proposals for production that are based on the latest quantity, schedule, and logistics requirements and other considerations that will be used in making the production decision.

#### 34.005-6 Full production.

Contracts for full production of successfully tested major systems selected from the full-scale development phase may be awarded if the agency head—

- (a) Reaffirms the mission need and program objectives; and
  - (b) Grants approval to proceed with production.

# Subpart 34.1—Testing, Qualification and Use of Industrial Resources Developed Under Title III, Defense Production Act

#### 34.100 Scope of subpart.

This subpart prescribes policies and procedures for the testing, qualification, and use of industrial resources manufactured or developed with assistance provided under section 301, 302, or 303 of the Defense Production Act (50 U.S.C. App. 2091-2093). Title III of the Defense Production Act authorizes various forms of Government assistance to encourage expansion of production capacity and supply of industrial resources essential to national defense.

#### 34.101 Definitions.

"Item of supply," as used in this subpart, means any individual part, component, subassembly, assembly, or subsystem integral to a major system, and other property which may be replaced during the service life of the system. The term includes spare parts and replenishment parts, but does not include packaging or labeling associated with shipment or identification of an "item."

#### 34.102 Policy.

It is the policy of the Government, as required by Section 126 of Public Law 102-558, to pay for any testing and qualification required for the use or incorporation of the industrial resources manufactured or developed with assistance provided under Title III of the Defense Production Act of 1950.

#### 34.103 Testing and qualification.

(a) Contractors receiving requests from a Title III project contractor for testing and qualification of a Title III industrial resource shall refer such requests to the contracting officer. The contracting officer shall evaluate the request in accordance with agency procedures to determine whether: (1) the Title III industrial resource is being or potentially may be used in the development or manufacture of a major system or item of supply; and (2) for major systems in production, remaining quantities to be acquired are sufficient to justify incurring the cost of testing and qualification. In evaluating this request, the contracting officer shall consult with the Defense Production Act Office, Title III Program, located at:

Wright Patterson Air Force Base OH 45433-7739.

(b) If the determination at 34.103(a) is affirmative, the contracting officer shall modify the contract to require the contractor to test the Title III industrial resource for qualification.

(c) The Defense Production Act Office, Title III Program, shall provide to the contractor the industrial resource produced by the Title III project contractor in sufficient amounts to meet testing needs.

#### 34.104 Contract clause.

Insert the clause at 52.234-1, Industrial Resources Developed under Title III, Defense Production Act, in all contracts for major systems and items of supply.

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# Subpart 34.2—Earned Value Management System

#### 34.201 Policy.

- (a) An Earned Value Management System (EVMS) is required for major acquisitions for development, in accordance with OMB Circular A-11. The Government may also require an EVMS for other acquisitions, in accordance with agency procedures.
- (b) If the offeror proposes to use a system that has not been determined to be in compliance with the American National Standards Institute /Electronics Industries Alliance (ANSI/EIA) Standard-748, Earned Value Management Systems, the offeror shall submit a comprehensive plan for compliance with these EVMS standards. Offerors shall not be eliminated from consideration for contract award because they do not have an EVMS that complies with these standards.
- (c) As a minimum, contracting officers shall require contractors to submit EVMS monthly reports for those contracts for which an EVMS applies.
- (d) EVMS requirements will be applied to subcontractors using the same rules as applied to the prime contractor.
- (e) When an offeror is required to provide an EVMS plan as part of its proposal, the contracting officer will determine the adequacy of the proposed EVMS plan prior to contract award.

#### 34.202 Integrated Baseline Reviews.

- (a) When an EVMS is required, the Government will conduct an Integrated Baseline Review (IBR).
- (b) The purpose of the IBR is to verify the technical content and the realism of the related performance budgets, resources, and schedules. It should provide a mutual understanding of the inherent risks in offerors'/contractors' performance plans and the underlying management control systems, and it should formulate a plan to handle these risks.
- (c) The IBR is a joint assessment by the offeror or contractor, and the Government, of the—
- (1) Ability of the project's technical plan to achieve the objectives of the scope of work;

- (2) Adequacy of the time allocated for performing the defined tasks to successfully achieve the project schedule objectives;
- (3) Ability of the Performance Measurement Baseline (PMB) to successfully execute the project and attain cost objectives, recognizing the relationship between budget resources, funding, schedule, and scope of work;
- (4) Availability of personnel, facilities, and equipment when required, to perform the defined tasks needed to execute the program successfully; and
- (5) The degree to which the management process provides effective and integrated technical/schedule/cost planning and baseline control.
- (d) The timing and conduct of the IBR shall be in accordance with agency procedures. If a pre-award IBR will be conducted, the solicitation must include the procedures for conducting the IBR and address whether offerors will be reimbursed for the associated costs. If permitted, reimbursement of offerors' pre-award IBR costs is governed by the provisions of FAR Part 31.

#### 34.203 Solicitation provisions and contract clause.

- (a) The contracting officer shall insert a provision that is substantially the same as the provision at FAR 52.234-2, Notice of Earned Value Management System-Pre-Award IBR, in solicitations for contracts that require the contractor to use an Earned Value Management System (EVMS) and for which the Government requires an Integrated Baseline Review (IBR) prior to award.
- (b) The contracting officer shall insert a provision that is substantially the same as the provision at 52.234-3, Notice of Earned Value Management System-Post Award IBR, in solicitations for contracts that require the contractor to use an Earned Value Management System (EVMS) and for which the Government requires an Integrated Baseline Review (IBR) after contract award.
- (c) The contracting officer shall insert a clause that is substantially the same as the clause at FAR 52.234-4, Earned Value Management System, in solicitations and contracts that require a contractor to use an EVMS.

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52.227-20	Rights in Data—SBIR Program.	52.232-3	Payments under Personal Services Contracts.
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52.228-5	Insurance—Work on a Government Installation.	52.232-10	Payments under Fixed-Price Architect-Engineer
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	Performance and Payment Bonds—Construction.  Performance and Payment Bonds—Other Than		Availability of Funds for the Next Fiscal Year.
32.226-10	Construction.		Limitation of Cost.
52.229-1	State and Local Taxes.		Limitation of Cost.  Limitation of Cost (Facilities).
52.229-1	North Carolina State and Local Sales and Use		Limitation of Funds.
32.229-2	Tax.		Assignment of Claims.
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- 52.247-31 F.o.b. Origin, Freight Allowed.
- 52.247-32 F.o.b. Origin, Freight Prepaid.
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- 52.247-35 F.o.b. Destination, Within Consignee's Premises.
- 52.247-36 F.a.s. Vessel, Port of Shipment.
- 52.247-37 F.o.b. Vessel, Port of Shipment.
- 52.247-38 F.o.b. Inland Carrier, Point of Exportation.
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- 52.247-55 F.o.b. Point for Delivery of Government-Furnished Property.
- 52.247-56 Transit Arrangements.
- 52.247-57 Transportation Transit Privilege Credits.
- 52.247-58 Loading, Blocking, and Bracing of Freight Car Shipments.
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- 52.249-4 Termination for Convenience of the Government (Services) (Short Form).
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- 52.252-6 Authorized Deviations in Clauses.
- 52.253-1 Computer Generated Forms.

## **Subpart 52.3—Provision and Clause Matrix**

- 52.300 Scope of subpart.
- 52.301 Solicitation provisions and contract clauses (Matrix).

an equitable adjustment in the contract for the costs of testing and qualification of the Title III industrial resource.

(e) The Contractor agrees to insert the substance of this clause, including paragraph (e), in every subcontract issued in performance of this contract.

(End of clause)

# 52.234-2 Notice of Earned Value Management System - Pre-Award IBR.

As prescribed in 34.203(a) use the following provision:

NOTICE OF EARNED VALUE MANAGEMENT SYSTEM - PRE-AWARD IBR (JULY 2006)

- (a) The offeror shall provide documentation that the Cognizant Federal Agency has determined that the proposed earned value management system (EVMS) complies with the EVMS guidelines in ANSI/EIA Standard 748 (current version at time of solicitation).
- (b) If the offeror proposes to use a system that has not been determined to be in compliance with the requirements of paragraph (a) of this provision, the offeror shall submit a comprehensive plan for compliance with the EVMS guidelines.
  - (1) The plan shall—
- (i) Describe the EVMS the offeror intends to use in performance of the contracts;
- (ii) Distinguish between the offeror's existing management system and modifications proposed to meet the guidelines:
- (iii) Describe the management system and its application in terms of the EVMS guidelines;
- (iv) Describe the proposed procedure for administration of the guidelines, as applied to subcontractors; and
- (v) Provide documentation describing the process and results of any third-party or self-evaluation of the system's compliance with the EVMS guidelines.
- (2) The offeror shall provide information and assistance as required by the Contracting Officer to support review of the plan.
- (3) The Government will review and approve the offeror's plan for an EVMS before contract award.
- (4) The offeror's EVMS plan must provide milestones that indicate when the offeror anticipates that the EVM system will be compliant with the ANSI/EIA Standard 748 guidelines.
- (c) Offerors shall identify the major subcontractors, or major subcontracted effort if major subcontractors have not been selected subject to the guidelines. The prime Contractor and the Government shall agree to subcontractors selected for application of the EVMS guidelines.
- (d) The Government will conduct an Integrated Baseline Review (IBR), as designated by the agency, prior to contract award. The objective of the IBR is for the Government and

the Contractor to jointly assess technical areas, such as the Contractor's planning, to ensure complete coverage of the contract requirements, logical scheduling of the work activities, adequate resources, methodologies for earned value (budgeted cost for work performed (BCWP)), and identification of inherent risks.

(End of provision)

# 52.234-3 Notice of Earned Value Management System - Post Award IBR.

As prescribed in 34.203(b) use the following provision:

NOTICE OF EARNED VALUE MANAGEMENT SYSTEM -POST AWARD IBR (JULY 2006)

- (a) The offeror shall provide documentation that the Cognizant Federal Agency has determined that the proposed earned value management system (EVMS) complies with the EVMS guidelines in ANSI/EIA Standard 748 (current version at time of solicitation).
- (b) If the offeror proposes to use a system that has not been determined to be in compliance with the requirements of paragraph (a) of this provision, the offeror shall submit a comprehensive plan for compliance with the EVMS guidelines.
  - (1) The plan shall—
- (i) Describe the EVMS the offeror intends to use in performance of the contracts;
- (ii) Distinguish between the offeror's existing management system and modifications proposed to meet the guidelines;
- (iii) Describe the management system and its application in terms of the EVMS guidelines;
- (iv) Describe the proposed procedure for administration of the guidelines, as applied to subcontractors; and
- (v) Provide documentation describing the process and results of any third-party or self-evaluation of the system's compliance with the EVMS guidelines.
- (2) The offeror shall provide information and assistance as required by the Contracting Officer to support review of the plan.
- (3) The Government will review and approve the offeror's plan for an EVMS before contract award.
- (4) The offeror's EVMS plan must provide milestones that indicate when the offeror anticipates that the EVM system will be compliant with the ANSI/EIA Standard -748 guidelines.
- (c) Offerors shall identify the major subcontractors, or major subcontracted effort if major subcontractors have not been selected, planned for application of the guidelines. The prime Contractor and the Government shall agree to subcontractors selected for application of the EVMS guidelines.

(End of provision)

### 52.234-4 Earned Value Management System.

As prescribed in 34.203(c), insert the following clause:

EARNED VALUE MANAGEMENT SYSTEM (JULY 2006)

- (a) The Contractor shall use an earned value management system (EVMS) that has been determined by the Cognizant Federal Agency (CFA) to be compliant with the guidelines in ANSI/EIA Standard 748 (current version at the time of award) to manage this contract. If the Contractor's current EVMS has not been determined compliant at the time of award, see paragraph (b) of this clause. The Contractor shall submit reports in accordance with the requirements of this contract.
- (b) If, at the time of award, the Contractor's EVM System has not been determined by the CFA as complying with EVMS guidelines or the Contractor does not have an existing cost/schedule control system that is compliant with the guidelines in ANSI/EIA Standard 748 (current version at time of award), the Contractor shall—
  - (1) Apply the current system to the contract; and
- (2) Take necessary actions to meet the milestones in the Contractor's EVMS plan approved by the Contracting Officer.
- (c) The Government will conduct an Integrated Baseline Review (IBR). If a pre-award IBR has not been conducted, a post award IBR shall be conducted as early as practicable after contract award.
  - (d) The Contracting Officer may require an IBR at-
    - (1) Exercise of significant options; or
    - (2) Incorporation of major modifications.
- (e) Unless a waiver is granted by the CFA, Contractor proposed EVMS changes require approval of the CFA prior to implementation. The CFA will advise the Contractor of the acceptability of such changes within 30 calendar days after receipt of the notice of proposed changes from the Contractor. If the advance approval requirements are waived by the CFA, the Contractor shall disclose EVMS changes to the CFA at least 14 calendar days prior to the effective date of implementation.
- (f) The Contractor shall provide access to all pertinent records and data requested by the Contracting Officer or a duly authorized representative as necessary to permit Government surveillance to ensure that the EVMS conforms, and continues to conform, with the performance criteria referenced in paragraph (a) of this clause.
- (g) The Contractor shall require the subcontractors specified below to comply with the requirements of this clause:

  [Insert list of applicable subcontractors.]

  [End of clause]

### **52.235** [Reserved]

### 52.236-1 Performance of Work by the Contractor.

As prescribed in 36.501(b), insert the following clause in solicitations and contracts when a fixed-price construction contract is contemplated and the contract amount is expected to exceed \$1,000,000. The Contracting Officer may insert the clause in solicitations and contracts when a fixed-price construction contract is contemplated and the contract amount is expected to be \$1,000,000 or less. Complete the clause by inserting the appropriate percentage consistent with the complexity and magnitude of the work and customary or necessary specialty subcontracting (see 36.501(a)).

# PERFORMANCE OF WORK BY THE CONTRACTOR (APR 1984)

The Contractor shall perform on the site, and with its own organization, work equivalent to at least \_\_\_\_\_ [insert the appropriate number in words followed by numerals in parentheses] percent of the total amount of work to be performed under the contract. This percentage may be reduced by a supplemental agreement to this contract if, during performing the work, the Contractor requests a reduction and the Contracting Officer determines that the reduction would be to the advantage of the Government.

(End of clause)

### 52.236-2 Differing Site Conditions.

As prescribed in 36.502, insert the following clause:

DIFFERING SITE CONDITIONS (APR 1984)

- (a) The Contractor shall promptly, and before the conditions are disturbed, give a written notice to the Contracting Officer of—
- (1) Subsurface or latent physical conditions at the site which differ materially from those indicated in this contract; or
- (2) Unknown physical conditions at the site, of an unusual nature, which differ materially from those ordinarily encountered and generally recognized as inhering in work of the character provided for in the contract.
- (b) The Contracting Officer shall investigate the site conditions promptly after receiving the notice. If the conditions do materially so differ and cause an increase or decrease in the Contractor's cost of, or the time required for, performing any part of the work under this contract, whether or not changed as a result of the conditions, an equitable adjustment shall be made under this clause and the contract modified in writing accordingly.
- (c) No request by the Contractor for an equitable adjustment to the contract under this clause shall be allowed, unless the Contractor has given the written notice required; *provided*,

that the time prescribed in paragraph (a) of this clause for giving written notice may be extended by the Contracting Officer.

(d) No request by the Contractor for an equitable adjustment to the contract for differing site conditions shall be allowed if made after final payment under this contract.

(End of clause)

# 52.236-3 Site Investigation and Conditions Affecting the Work.

As prescribed in 36.503, insert the following clause:

SITE INVESTIGATION AND CONDITIONS AFFECTING THE WORK (APR 1984)

- (a) The Contractor acknowledges that it has taken steps reasonably necessary to ascertain the nature and location of the work, and that it has investigated and satisfied itself as to the general and local conditions which can affect the work or its cost, including but not limited to (1) conditions bearing upon transportation, disposal, handling, and storage of materials; (2) the availability of labor, water, electric power, and roads; (3) uncertainties of weather, river stages, tides, or similar physical conditions at the site; (4) the conformation and conditions of the ground; and (5) the character of equipment and facilities needed preliminary to and during work performance. The Contractor also acknowledges that it has satisfied itself as to the character, quality, and quantity of surface and subsurface materials or obstacles to be encountered insofar as this information is reasonably ascertainable from an inspection of the site, including all exploratory work done by the Government, as well as from the drawings and specifications made a part of this contract. Any failure of the Contractor to take the actions described and acknowledged in this paragraph will not relieve the Contractor from responsibility for estimating properly the difficulty and cost of successfully performing the work, or for proceeding to successfully perform the work without additional expense to the Government.
- (b) The Government assumes no responsibility for any conclusions or interpretations made by the Contractor based on the information made available by the Government. Nor does the Government assume responsibility for any understanding reached or representation made concerning conditions which can affect the work by any of its officers or agents before the execution of this contract, unless that understanding or representation is expressly stated in this contract.

(End of clause)

### 52.236-4 Physical Data.

As prescribed in 36.504, insert the following clause in solicitations and contracts when a fixed-price construction contract is contemplated and physical data (*e.g.*, test borings, hydrographic, weather conditions data) will be furnished or made available to offerors. All information to be furnished or

made available to offerors before award that pertains to the performance of the work should be identified in the clause. When paragraphs are not applicable they may be deleted.

### PHYSICAL DATA (APR 1984)

Data and information furnished or referred to below is for the Contractor's information. The Government shall not be responsible for any interpretation of or conclusion drawn from the data or information by the Contractor.

- (a) The indications of physical conditions on the drawings and in the specifications are the result of site investigations by \_\_\_\_\_ [insert a description of investigational methods used, such as surveys, auger borings, core borings, test pits, probings, test tunnels].
- (b) Weather conditions \_\_\_\_\_ [insert a summary of weather records and warnings].
- (c) Transportation facilities \_\_\_\_\_ [insert a summary of transportation facilities providing access from the site, including information about their availability and limitations].
  - (d) \_\_\_\_\_ [insert other pertinent information].

    (End of clause)

### 52.236-5 Material and Workmanship.

As prescribed in 36.505, insert the following clause:

MATERIAL AND WORKMANSHIP (APR 1984)

- (a) All equipment, material, and articles incorporated into the work covered by this contract shall be new and of the most suitable grade for the purpose intended, unless otherwise specifically provided in this contract. References in the specifications to equipment, material, articles, or patented processes by trade name, make, or catalog number, shall be regarded as establishing a standard of quality and shall not be construed as limiting competition. The Contractor may, at its option, use any equipment, material, article, or process that, in the judgment of the Contracting Officer, is equal to that named in the specifications, unless otherwise specifically provided in this contract.
- (b) The Contractor shall obtain the Contracting Officer's approval of the machinery and mechanical and other equipment to be incorporated into the work. When requesting approval, the Contractor shall furnish to the Contracting Officer the name of the manufacturer, the model number, and other information concerning the performance, capacity, nature, and rating of the machinery and mechanical and other equipment. When required by this contract or by the Contracting Officer, the Contractor shall also obtain the Contracting Officer's approval of the material or articles which the Contractor contemplates incorporating into the work. When requesting approval, the Contractor shall provide full information concerning the material or articles. When directed to do so, the Contractor shall submit samples for approval at the

Contractor's expense, with all shipping charges prepaid. Machinery, equipment, material, and articles that do not have the required approval shall be installed or used at the risk of subsequent rejection.

(c) All work under this contract shall be performed in a skillful and workmanlike manner. The Contracting Officer may require, in writing, that the Contractor remove from the work any employee the Contracting Officer deems incompetent, careless, or otherwise objectionable.

(End of clause)

### 52.236-6 Superintendence by the Contractor.

As prescribed in 36.506, insert the following clause:

SUPERINTENDENCE BY THE CONTRACTOR (APR 1984)

At all times during performance of this contract and until the work is completed and accepted, the Contractor shall directly superintend the work or assign and have on the worksite a competent superintendent who is satisfactory to the Contracting Officer and has authority to act for the Contractor.

(End of clause)

### 52.236-7 Permits and Responsibilities.

As prescribed in 36.507, insert the following clause:

PERMITS AND RESPONSIBILITIES (NOV 1991)

The Contractor shall, without additional expense to the Government, be responsible for obtaining any necessary licenses and permits, and for complying with any Federal, State, and municipal laws, codes, and regulations applicable to the performance of the work. The Contractor shall also be responsible for all damages to persons or property that occur as a result of the Contractor's fault or negligence. The Contractor shall also be responsible for all materials delivered and work performed until completion and acceptance of the entire work, except for any completed unit of work which may have been accepted under the contract.

(End of clause)

#### 52.236-8 Other Contracts.

As prescribed in 36.508, insert the following clause:

OTHER CONTRACTS (APR 1984)

The Government may undertake or award other contracts for additional work at or near the site of the work under this contract. The Contractor shall fully cooperate with the other

										PRII	NCIPLE	ТҮРЕ	AND/	or Pu	RPOSI	E OF (	CONTR	RACT					
PROVISION OR CLAUSE	PRESCRIBED IN	P OR C	IBR	UCF	FP SUP	CR SUP	FP R&D	CR R&D	FP SVC	CR SVC	FP CON	CR CON	T&M LH	LMV	COM	DDR	A&E	FAC	IND DEL	TRN	SAP	UTL	CI
52.232-12 Advance Payments.	32.412(a)	C	No	ı	A	A	A	A	A	A	A	A	A	Α	A	Α	Α	Α	A	Α	Α	A	
Alternate I	32.412(b)	С	No	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
Alternate II	32.412(c)	С	No	ı		Α		Α		Α		Α		Α	Α		Α	Α	Α	Α		Α	
Alternate III	32.412(d)	С	No	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
Alternate IV	32.412(e)	С	No	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
Alternate V	32.412(f)	С	No	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.232-13 Notice of Progress Payments.	32.502-3(a)	Р	Yes	L	Α		Α		Α					Α	Α		Α	Α	Α	Α			
52.232-14 Notice of Availability of Progress Payments Exclusively for Small Business Concerns.	32.502-3(b)(2)	Р	Yes	L	A		A		A		A			Α	Α			A	Α	A			
52.232-15 Progress Payments Not Included.	32.502-3(c)	Р	Yes	М	Α		Α		Α					Α	Α			Α	Α	Α			
52.232-16 Progress Payments.	32.502-4(a)	С	Yes	I	Α		Α		Α		Α	Α		Α	Α		Α	Α	Α	Α			
Alternate I	32.502-4(b)	С	Yes	ı	Α		Α		Α		Α	Α		Α	Α		Α	Α	Α	Α			
Alternate II (See Note 1.)	32.502-4(c)	С	Yes	I																			
Alternate III	32.502-4(d)	С	Yes	I															Α				
52.232-17 Interest.	32.617(a) and (b)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α		Α	
52.232-18 Availability of Funds.	32.705-1(a)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.232-19 Availability of Funds for the Next Fiscal Year.	32.705-1(b)	С	Yes	I					Α	Α									Α			Α	
52.232-20 Limitation of Cost.	32.705-2(a)	С	Yes	ı		Α		Α		Α				Α	Α	Α		Α	Α	Α		Α	
52.232-21 Limitation of Cost (Facilities).	32.705-2(b)	С	Yes	I														R					
52.232-22 Limitation of Funds.	32.705-2(c)	С	Yes	ı		Α		Α		Α				Α	Α	Α		Α	Α	Α			
52.232-23 Assignment of Claims.	32.806(a)(1)	С	Yes	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
Alternate I	32.806(a)(2)	С	Yes	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.232-24 Prohibition of Assignment of Claims.	32.806(b)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.232-25 Prompt Payment.	32.908(c)	С	Yes	I	Α	Α	Α	Α	Α	Α			Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
Alternate I	32.908(c)(3)	С	Yes	I				Α		Α			Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.232-26 Prompt Payment for Fixed-Price Architect-Engineer Contracts.	32.908(a)	С	Yes	I													Α						
52.232-27 Prompt Payment for Construction Contracts.	32.908(b)	С	Yes	I							R	R											
52.232-28 Invitation to Propose Performance-Based Payments.	32.1005(b)(1)	Р	No	L	Α		Α		Α		Α					Α	Α	Α	Α	Α		Α	
Alternate I	32.1005(b)(2)	Р	No	L	Α		Α		Α		Α					Α	Α	Α	Α	Α		Α	
52.232-29 Terms for Financing of Purchases of Commercial Items.	32.206(b)(2)	С	No	I	Α				А														Α

52.301

PROVISION OR CLAUSE	PRESCRIBED IN	P OR	IBR	UCF										LMV		DDR	A&E	FAC		TRN	SAP	UTL	CI
		_				SUP	R&D	R&D		svc	CON	CON	LH		svc				DEL			svc	
52.232-30 Installment Payments for	32.206(g)	С	Yes	I	Α				Α														Α
Commercial Items.																							
52.232-31 Invitation to Propose	32.205(b)	Р	No	L	Α				Α														
Financing Terms.	32.206																						
52.232-32 Performance-Based	32.1005	С	No	I	Α				Α														
Payments.																							
52.232-33 Payment by Electronic Funds	32.1110(a), (a)(1),	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Transfer—Central Contractor	(b), and (e)(1)																						
Registration.																							
52.232-34 Payment by Electronic Funds	32.1110(a), (a)(2),	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Transfer—Other than Central	(b), and (e)(2)																						
Contractor Registration.																							
52.232-35 Designation of Office for	32.1110(c)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Government Receipt of Electronic																							
Funds Transfer Information.																							
52.232-36 Payment by Third Party.	32.1110(d) and	С	Yes	_	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
	(e)(3)																						
52.232-37 Multiple Payment	32.1110(e)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Arrangements.																							
52.232-38 Submission of Electronic	32.1110(g)	Р	Yes	L	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Funds Transfer Information with Offer.																							
52.233-1 Disputes.	33.215	С	Yes	Ι	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	1
Alternate I	33.215	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.233-2 Service of Protest.	33.106(a)	Р	No	L	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R		R	
52.233-3 Protest after Award.	33.106(b)	С	Yes	ı	R		R		R		R		R	R	Α	R	Α	Α	R	Α	R	R	
Alternate I	33.106(b)	С	Yes	I		R		R		R		R			Α		Α	Α		Α		Α	
52.233-4 Applicable Law for Breach of	33.215(b)	С	Yes	ı	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R
Contract Claim.	. ,																						
52.234-1 Industrial Resources	34.104	С	N	ı	Α	Α	Α	Α															
Developed Under Defense Production																							
Act Title III.																							
52.234-2 Notice of Earned Value	34.203(a)	Р	N	K	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Management System - Pre-Award IBR.																							
52.234-3 Notice of Earned Value	34.203(b)	Р	N	K	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
Management System - Post Award IBR.	. ,																						
52.234-4 Earned Value Management	34.203(c)	С	Υ	Н	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
System.																							
52.236-1 Performance of Work by the	36.501(b)	С	Yes								Α												
Contractor.																							
52.236-2 Differing Site Conditions.	36.502	С	Yes								Α					Α					0		
52.236-3 Site Investigation and	36.503	С	Yes								Α					Α					0		<del>                                     </del>
Conditions Affecting the Work.		_		ĺ		ĺ		l				l		l		1	l				-	l	

FEDERAL ACQUISITION REGULATION

										Prii	NCIPLE	ТҮРЕ	AND/	or Pu	IRPOSI	E OF (	CONTR	ACT					
PROVISION OR CLAUSE	PRESCRIBED IN	P OR C	IBR	UCF	FP SUP	CR SUP	FP R&D	CR R&D	FP SVC	CR SVC	FP CON	CR CON	T&M LH	LMV	COM	DDR	A&E	FAC	IND DEL	TRN	SAP	UTL SVC	CI
52.236-4 Physical Data.	36.504	С	No		SUP	SUP	KOLD	KOLD	SVC	SVC	A	CON	LH		SVC				DEL		Α	SVC	
52.236-5 Material and Workmanship.	36.505	C	Yes								R	R									Α		
52.236-6 Superintendence by the	36.506	C	Yes								Α	- 1				Α					0		_
Contractor.	30.300		100								^`					,,					)		
52.236-7 Permits and Responsibilities.	36.507	С	Yes								R	R				Α					Α		
52.236-8 Other Contracts.	36.508	С	Yes								Α					Α					0		
52.236-9 Protection of Existing Vegetation, Structures, Equipment, Utilities, and Improvements.	36.509	С	Yes								Α					Α					0		
52.236-10 Operations and Storage Areas.	36.510	С	Yes								Α					Α					0		
52.236-11 Use and Possession Prior to Completion.	36.511	С	Yes								Α										0		
52.236-12 Cleaning Up.	36.512	С	Yes								Α					Α					0		
52.236-13 Accident Prevention.	36.513	С	Yes								Α					Α					0		
Alternate I	36.513	С	Yes								Α					Α					0		
52.236-14 Availability and Use of Utility Services.	36.514	С	Yes								Α					Α					Α		
52.236-15 Schedules for Construction Contracts.	36.515	С	Yes								0												
52.236-16 Quantity Surveys.	36.516	С	Yes								0										0		
Alternate I	36.516	С	Yes								0												
52.236-17 Layout of Work.	36.517	С	Yes								Α										Α		
52.236-18 Work Oversight in Cost-Reimbursement Construction Contracts.	36.518	С	Yes									R											
52.236-19 Organization and Direction of the Work.	36.519	С	Yes									R											
52.236-21 Specifications and Drawings for Construction.	36.521	С	Yes								Α					Α					0		
Alternate I	36.521	С	Yes								Α					Α					0		
Alternate II	36.521	С	Yes								Α					Α					0		
52.236-22 Design Within Funding Limitations.	36.609-1(c)	С	Yes														Α				0		
52.236-23 Responsibility of the Architect-Engineer Contractor.	36.609-2(b)	С	Yes														Α						
52.236-24 Work Oversight in Architect-Engineer Contracts.	36.609-3	С	Yes														Α						
52.236-25 Requirements for Registration of Designers.	36.609-4	С	Yes														Α						
52.236-26 Preconstruction Conference.	36.522	С	Yes	I							Α					Α	Ì						

										PRII	NCIPLE	ТҮРЕ	AND/	or Pu	IRPOS	E OF C	CONTR	RACT					
PROVISION OR CLAUSE	PRESCRIBED IN	P OR C	IBR	UCF	FP SUP	CR SUP	FP R&D	CR R&D	FP SVC	CR SVC	FP CON	CR CON	T&M LH	LMV	COM	DDR	A&E	FAC	IND DEL	TRN	SAP	UTL SVC	CI
52.236-27 Site Visit (Construction).	36.523	P	Yes	L	-	-				-	A				-	Α							$\vdash \vdash$
Alternate I	36.523	Р	Yes	L							Α					Α							
52.236-28 Preparation of Proposals—	36.520	Р	Yes	K							R	R											$\vdash$
Construction.																							
52.237-1 Site Visit.	37.110(a)	Р	Yes	L			Α	Α	Α	Α			Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.237-2 Protection of Government Buildings, Equipment, and Vegetation.	37.110(b)	С	Yes	I			Α	Α	Α	Α			Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.237-3 Continuity of Services.	37.110(c)	С	Yes	ı					0	0											0		
52.237-4 Payment by Government to Contractor.	37.304(a)	С	Yes	I												Α					Α		
Alternate I	37.304(a)	С	Yes	ı												Α					Α		
52.237-5 Payment by Contractor to Government.	37.304(b)	С	Yes	I												Α					Α		
52.237-6 Incremental Payment by Contractor to Government.	37.304(c)	С	Yes	I												Α					Α		
52.237-7 Indemnification and Medical Liability Insurance.	37.403	С	Yes	I					Α	Α			Α						Α		0		
52.237-8 Restriction on Severance Payments to Foreign Nationals.	37.113-2(a)	Р	Yes	K		Α		Α		Α		Α	Α	Α	Α	Α	Α		Α	Α			
52.237-9 Waiver of Limitation on Severance Payments to Foreign Nationals.	37.113-2(b)	С	Yes	I		Α		Α		Α		Α	Α	Α	Α	Α	Α		Α	Α			
52.237-10 Identification of Uncompensated Overtime.	37.115-3	Р	Yes	L					Α	Α			Α										
52.239-1 Privacy or Security Safeguards. (See Note 4.)	39.107	С	Yes	I	Α	Α	Α	Α	Α	Α			Α					Α	Α		Α		Α
52.241-1 Electric Service Territory Compliance Representation.	41.501(b)	Р	No	K																	Α	Α	
52.241-2 Order of Precedence— Utilities.	41.501(c)(1)	С	Yes	I																	0	R	
52.241-3 Scope of Duration of Contract.	41.501(c)(2)	С	No	I																	0	R	
52.241-4 Change in Class of Service.	41.501(c)(3)	С	Yes	I	1						1	1	1			1					0	R	
52.241-5 Contractor's Facilities.	41.501(c)(4)	С	Yes	ı																	0	R	
52.241-6 Service Provisions.	41.501(c)(5)	С	No	Ι																	0	R	
52.241-7 Change in Rates or Terms and Conditions of Service for Regulated Services.	41.501(d)(1)	С	No	I																	0	Α	
52.241-8 Change in Rates or Terms and Conditions of Service for Unregulated Services.	41.501(d)(2)	С	No	I																	0	Α	
52.241-9 Connection Charge.	41.501(d)(3)	С	No	I																	0	Α	
Alternate I	41.501(d)(3)	С	No	I																	0	Α	

			PRINCIPLE TYPE AND/OR PURPOSE OF CONTRACT  OR   IBR   UCF   FP   CR   FP   CR   FP   CR   T&M   LMV   COM   DDR   A&E   FAC   IND   TRN   SAP   UTL																				
Provision or Clause	PRESCRIBED IN	P OR C	IBR	UCF	FP SUP	CR SUP	FP R&D	CR R&D	FP SVC	CR SVC	FP CON	CR CON	T&M LH	LMV	COM SVC	DDR	A&E	FAC	IND DEL	TRN	SAP	UTL SVC	CI
52.241-10 Termination Liability.	41.501(d)(4)	С	No	I																	0	Α	
52.241-11 Multiple Service Locations.	41.501(d)(5)	С	Yes	I																	0	Α	
52.241-12 Nonrefundable, Nonrecurring Service Charge.	41.501(d)(6)	С	No	I																	0	Α	
52.241-13 Capital Credits.	41.501(d)(7)	С	No	I																	0	Α	
52.242-1 Notice of Intent to Disallow Costs.	42.802	С	Yes	I	Α	R	Α	R	Α	R	Α	R	Α	Α	Α	Α	Α	R	Α	Α		Α	
52.242-2 Production Progress Reports.	42.1107(a)	С	Yes	I	Α	Α	Α	Α	Α	Α			Α	Α			Α		Α				
52.242-3 Penalties for Unallowable Costs.	42.709-6	С	Yes	I		Α		Α		Α		Α	Α	Α	Α	Α	Α		Α	Α			
52.242-4 Certification of Final Indirect Costs.	42.703-2(f)	С	Yes	I		Α		Α		Α		Α	Α	Α	Α	Α	Α		Α	Α			
52.242-13 Bankruptcy.	42.903	С	Yes	ı	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	0	R	
52.242-14 Suspension of Work.	42.1305(a)	С	Yes								Α						Α				Α		
52.242-15 Stop-Work Order.	42.1305(b)(1)	С	Yes	F	0	0	0	0	0	0				0							0		
Alternate I	42.1305(b)(2)	С	Yes	F		0		0		0				0									
52.242-16 Stop-Work Order—Facilities.	42.1305(c)	С	Yes	F														Α					
52.242-17 Government Delay of Work.	42.1305(d)	С	Yes	F	Α				0					Α							Α		
52.243-1 Changes—Fixed Price.	43.205(a)(1)	С	Yes	I	R									R					Α		Α		
Alternate I	43.205(a)(2)	С	Yes	I					Α												Α	Α	
Alternate II	43.205(a)(3)	С	Yes	I					Α												Α		
Alternate III	43.205(a)(4)	С	Yes	I					Α								Α						
Alternate IV	43.205(a)(5)	С	Yes	I																Α	Α		
Alternate V	43.205(a)(6)	С	Yes	I			0														0		
52.243-2 Changes—Cost Reimbursement.	43.205(b)(1)	С	Yes	I		R																	
Alternate I	43.205(b)(2)	С	Yes	I						Α													
Alternate II	43.205(b)(3)	С	Yes	I						Α													
Alternate III	43.205(b)(4)	С	Yes	I								Α											
Alternate IV	43.205(b)(5)	С	Yes	I														Α					
Alternate V	43.205(b)(6)	С	Yes	I				0															
52.243-3 Changes—Time-and-Materials or Labor-Hours.	43.205(c)	С	Yes	I									R										
52.243-4 Changes.	43.205(d)	С	Yes	I							Α					R							
52.243-5 Changes and Changed Conditions.	43.205(e)	С	Yes	I							Α										Α		
52.243-6 Change Order Accounting.	43.205(f)	С	Yes	I	0	0	0	0						0									
52.243-7 Notification of Changes.	43.107	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	0	
52.244-2 Subcontracts. (See Note 1.)	44.204(a)(1)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α		Α	
Alternate I (See Note 1.)	44.204(a)(2)	С	Yes	Ι		Α		Α		Α		Α		Α	Α	Α	Α	Α	Α	Α		Α	

										PRIN	NCIPLE	ТҮРЕ	AND/	or Pu	RPOS	E OF (	CONT	RACT					
Provision or Clause	PRESCRIBED IN	P OR C	IBR	UCF	FP SUP	CR SUP	FP R&D	CR R&D	FP SVC	CR SVC	FP CON	CR CON	т&м LH	LMV	COM	DDR	A&E	FAC	IND DEL	TRN	SAP	UTL	CI
52.244-4 Subcontractors and Outside Associates and Consultants (Architect-Engineer Services).	44.204(b)	С	Yes	I	507	501	KOLD	KOLD	SVC	540	CON	CON	LH		SVC		A		DEL			SVC	
52.244-5 Competition in Subcontracting.	44.204(c)	С	Yes	ı	Α	Α	Α	Α	Α	Α		Α		Α		Α	Α	Α		Α		Α	$\vdash$
52.244-6 Subcontracts for Commercial Items.	44.403	С	Yes	I	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	
52.245-1 Property Records.	45.106(a)	С	Yes	I	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α	
52.245-2 Government Property (Fixed-Price Contracts).	45.106(b)(1)	С	Yes	I	Α		Α		Α		Α			Α		Α		Α	Α		Α	Α	
Alternate I	45.106(b)(2)	С	Yes	I	Α		Α		Α					Α		Α			Α		Α	Α	
Alternate II	45.106(b)(3)	С	Yes	I			Α									Α							
52.245-3 Identification of Government-Furnished Property.	45.106(c)	С	Yes	I							Α										Α		
52.245-4 Government-Furnished Property (Short Form).	45.106(d)	С	Yes	I	0		0		0		0		0	0		0			0		0	0	
52.245-5 Government Property (Cost-Reimbursement, Time-and-Material or Labor-Hour Contracts).	45.106(f)(1)	С	Yes	I		Α		Α		Α		Α	Α			Α			A			Α	
Alternate I	45.106(f)(2)	С	Yes	I				Α					Α										
52.245-6 Liability for Government Property (Demolition Services Contracts).	45.106(g)	С	Yes	I												R					Α		
52.245-7 Government Property (Consolidated Facilities).	45.302-6(a)	С	Yes	I														Α					
52.245-8 Liability for the Facilities.	45.302-6(b)	С	Yes	I														Α					
52.245-9 Use and Charges.	45.106(h)	С	Yes	ı	Α		Α		Α		Α			Α		Α		Α	Α		Α		
52.245-10 Government Property (Facilities Acquisition).	45.302-6(c)	С	Yes	I														Α					
52.245-11 Government Property (Facilities Use).	45.302-6(d)(1)	С	Yes	I														Α					
Alternate I	45.302-6(e)(2)	С	Yes	I														Α					
52.245-12 Contract Purpose (Nonprofit Educational Institutions).	45.302-7(a)	С	Yes	I														0					
52.245-13 Accountable Facilities (Nonprofit Educational Institutions).	45.302-7(b)	С	Yes	I														0					
52.245-14 Use of Government Facilities.	45.302-7(c)	С	Yes	ı														0					
52.245-15 Transfer of Title to the Facilities.	45.302-7(d)	С	Yes															0					